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VIA ELECTRONIC FILING



March 2, 2011

Ms. Kimberly D. Bose
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Federal Energy Regulatory Commission
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RE: Response to February 25, 2011 Letter on the Martin Dam Project (FERC No. 349-150)

Dear Ms. Bose:

On February 25, 2011, Alabama Power received a copy of a letter filed with the Commission on behalf of the Alabama Rivers Alliance, Inc., American Rivers, World Wildlife Fund, Central Elmore Water and Sewer Authority, Lake Martin Home Owners and Boat Owners Association and the Tallapoosa River Downstream Landowners Group (hereinafter, “undersigned organizations”) regarding the Martin Dam Relicensing Project, FERC No. 349-150. The letter raises concerns about the “restrictions on collaborative opportunities” in the Martin relicensing process and specifically reference the Multi-Criteria Decision Analysis (MCDA) process.

Alabama Power is responding to the February 25 letter in order to refute the inaccurate and unfounded assertions made by these organizations. We want to ensure that the FERC record on the relicensing of the Martin Project is accurate and complete. As described in more detail below, we have extensively included all of our stakeholders in each and every phase of the Integrated Licensing Process (ILP) for Martin, including a two-year period prior to the beginning of the official relicensing process.

As the letter correctly notes, Alabama Power **has** embraced—and accomplished—the primary goal of the Martin relicensing process to “facilitate and encourage cooperation and involvement of as many interested stakeholders as early as possible.” We have held 55 formal meetings with resource agencies, non-governmental organizations and other stakeholders between 2007 and 2010 to discuss issues, develop study plans, present and review study results in the form of study reports, etc. on the Martin Project. Stakeholders have participated throughout the process, from a pre-scoping of issues at Alabama Power’s Issue Identification Workshops in 2007 to membership in the Martin Issue Groups, or MIGs, during the 2008 – 2010 time period. Interaction with stakeholders has taken place consistently during the entire Integrated Licensing Process (ILP).

Despite the extensive record of stakeholder opportunity and involvement, the letter asserts that Alabama Power has undermined the collaborative goals of the ILP in an effort to “speed through the process and to maximize operations for the Hydropower utility.” It also implies that Alabama Power is just trying to “check off the requirements of the ILP timeline.”

These assertions are insupportable and irresponsible and they do not in any way accurately describe what has transpired in the past four years.

As the Commission is well aware, the ILP has a very regimented time line containing specific regulatory requirements that must be completed prior to the filing of an application. Alabama Power described the ILP timeline to the stakeholders in detail at the very beginning of the relicensing process, and both Alabama Power and FERC staff have further explained the ILP to the stakeholders throughout the Martin process. The timeline for ALL major milestones for the Martin relicensing, in accordance with the ILP regulations at 18 C.F.R. Section 5.6, was developed by FERC after the Preliminary Application Document (PAD) was filed with FERC in May 2008. The ILP deadlines and requirements were not developed by Alabama Power—in fact, Alabama Power has faced multiple difficulties in complying with the stringent deadlines to finalize study plans, conduct the studies, and analyze the study results for developing the Preliminary Licensing Proposal (PLP) and ultimately the final license application. If the undersigned organizations feel the process is “rushed” and that it is “requirement driven,” the complaint should be directed at FERC’s requirements and not at Alabama Power’s compliance with those requirements. Alabama Power should in fact be commended for adhering to the schedule required by FERC and accomplishing 22 studies within the very limited time allotted in this process, while meeting frequently with the stakeholders (55 meetings from 2007-2010) and communicating regularly with them on procedural and substantive matters.

Regarding the allegation that Alabama Power has undermined the collaborative goals of the Martin ILP, the letter identifies the “breakdown in the process” as the “collapse of the MCDA process.” It then asserts that the undersigned organizations were “excluded from the development of the model,” and as a result, a significant group of stakeholders are in “absolute opposition to a seemingly predetermined result.” The irony of the undersigned organizations’ assertion that Alabama Power used the MCDA process to undermine the ILP collaborative goals is that the use of this process proves just the opposite. Indeed, the MCDA process was utilized because Alabama Power had accommodated the stakeholders request to study such a wide variety of potential changes to the existing Martin Flood Control Guide Curve. Based on the stakeholder requests, Alabama Power determined that 24 potential Guide Curve alternatives exist for the Martin Project, and we could easily and justifiably have maintained that 24 alternatives are too many to effectively evaluate. However, Alabama Power agreed to evaluate each of these options, and in doing so we necessarily had to consider the results of the 22 FERC approved studies. Given so many alternatives to consider with each having different impacts as identified by the study plan results, Alabama Power sought to find a tool or process that would facilitate reducing the number of alternatives to present in the PLP - which, according to the ILP timeline, had to be filed in early January, 2011. Based on the advice of an expert consultant, Alabama Power concluded that one of the best existing tools to aid in the evaluation and selection of a preferred course of action among numerous alternatives that utilize multiple criteria was the MCDA process. Alabama Power has explained this MCDA process in numerous detailed filings with FERC (see for example, our January 7, 2011 PLP), but in essence - the MCDA is a mathematical tool that provides a systematic approach for the comparison of alternatives involving both quantitative and qualitative data.

The MCDA process has been an open process and provided stakeholders with multiple opportunities to request information, ask questions, and even use the MCDA process to develop their organization’s own “proposal” for FERC’s consideration. While some stakeholders may oppose the MCDA process and the results that Alabama Power used in the PLP, it is absurd to claim that stakeholders were “excluded” in the MCDA process. To the contrary, the extensive stakeholder involvement is illustrated by Table 1 below, which lists all the communications with stakeholders regarding the MCDA process.

Table 1

Date	Correspondence Description
September 14, 2010	Updated Study Report Meeting -- Alabama Power provided a CD-Rom to all stakeholders with the information from the study requests and announced October 13, 2011 MCDA process meeting
September 22, 2010	Alabama Power sent an email reminder to stakeholders about Oct 13 meeting
September 28, 2010	Alabama Power sent an email to stakeholders with MCDA summary white paper (Using a Multi-Criteria Decision Analysis (MCDA) For Evaluating Operational Alternatives at the Martin Dam Hydroelectric Project) and Oct 13 meeting agenda
October 13, 2010	MCDA meeting; distribute CD to stakeholders containing (MCDA spreadsheet, Summary Explanation of Input Data, MCDA power point presentation for October 13 th , MCDA summary white paper (Using a Multi-Criteria Decision Analysis (MCDA) For Evaluating Operational Alternatives at the Martin Dam Hydroelectric Project), and meeting handouts (Martin MCDA criteria and Martin Flood Control Guide Change Alternatives)
October 26, 2010	MCDA Stochastic and MCDA power point presentation available by request , October 13, 2010 meeting notes, MCDA power point presentation for October 26 th on CD
October 28, 2010	October 13, 2010 meeting notes distributed via email
November, 2010	October 13 and October 26, 2010 Presentations and Meeting Summaries are posted to Alabama Power Martin Relicensing website
January 7, 2011	Stakeholder Comment table on MCDA distributed with PLP

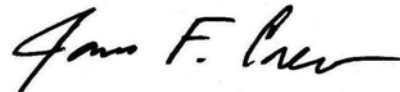
Alabama Power held these meetings and provided this information for the sole purpose of educating the stakeholders on the process we utilized to reduce the 24 Flood Control Guide Curve alternatives to a more manageable number of alternatives to be further evaluated in the PLP. “Speeding through the Martin relicensing process and checking off the requirements of the ILP” played no part in our decision to use the MCDA. In fact, not a single one of the time-consuming and staff resource intensive MCDA meetings or stakeholder communications

identified above is required by FERC's ILP regulations. As noted above, Alabama Power has encouraged stakeholders to provide their Flood Control Guide Curve alternatives to FERC for consideration and analysis if they believe there is a superior alternative that considers all resource interests. However, Alabama Power is confident in the information (from the 22 FERC approved studies) used in the MCDA process and in that process itself. We believe this information and process has reduced the 24 alternatives originally identified and evaluated down to the best five Flood Control Guide Curve alternatives that were presented in the PLP.

At this stage of the relicensing process, Alabama Power is working to finalize a single Flood Control Guide Curve proposal to present to FERC in the final license application for analysis and consideration for the new Martin Project license term. This proposal, together with a suite of Protection, Mitigation, and Enhancement measures, will serve as the licensing proposal for the Martin Project. FERC's Integrated Licensing Process has functioned exactly as designed, and Alabama Power does not believe FERC should "set up a meeting to chart the remainder of the relicensing process," as requested in the undersigned organizations' letter. The schedule for the remaining months of the pre-filing process is clearly established in the FERC ILP timeline. Alabama Power is working diligently to prepare the final license application and, while we are not opposed to further discussions with FERC and stakeholders, we would not choose to engage in meetings that would divert effort and time from the preparation and filing of the Martin Project Final License Application, which has a statutory deadline.

Alabama Power appreciates the opportunity to clarify the FERC record on the Martin relicensing process. If you have any questions, please contact me at (205) 257-4265 or JFCREW@southernco.com.

Sincerely,



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